105TH CONGRESS 1ST SESSION

H. R. 52

To establish a code of fair information practices for health information, to amend section 552a of title 5, United States Code, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

January 7, 1997

Mr. Condit introduced the following bill; which was referred to the Committee on Commerce, and in addition to the Committees on Government Reform and Oversight, and the Judiciary, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To establish a code of fair information practices for health information, to amend section 552a of title 5, United States Code, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Fair Health Information Practices Act of 1997".
- 6 (b) Table of Contents.—The table of contents for
- 7 this Act is as follows:
 - Sec. 1. Short title; table of contents.
 - Sec. 2. Findings and purposes.

Sec. 3. Definitions.

TITLE I—FAIR HEALTH INFORMATION PRACTICES

Subtitle A—Duties of Health Information Trustees

- Sec. 101. Inspection of protected health information.
- Sec. 102. Amendment of protected health information.
- Sec. 103. Notice of information practices.
- Sec. 104. Disclosure history.
- Sec. 105. Security.

Subtitle B—Use and Disclosure of Protected Health Information

- Sec. 111. General limitations on use and disclosure.
- Sec. 112. Authorizations for disclosure of protected health information.
- Sec. 113. Treatment, payment, and oversight.
- Sec. 114. Next of kin and directory information.
- Sec. 115. Public health.
- Sec. 116. Health research.
- Sec. 117. Emergency circumstances.
- Sec. 118. Judicial and administrative purposes.
- Sec. 119. Law enforcement.
- Sec. 120. Subpoenas, warrants, and search warrants.

Subtitle C—Access Procedures and Challenge Rights

- Sec. 131. Access procedures for law enforcement subpoenas, warrants, and search warrants.
- Sec. 132. Challenge procedures for law enforcement subpoenas.
- Sec. 133. Access and challenge procedures for other subpoenas.
- Sec. 134. Construction of subtitle; suspension of statute of limitations.
- Sec. 135. Responsibilities of Secretary.

Subtitle D—Miscellaneous Provisions

- Sec. 141. Payment card and electronic payment transactions.
- Sec. 142. Access to protected health information outside of the United States.
- Sec. 143. Standards for electronic documents and communications.
- Sec. 144. Duties and authorities of affiliated persons.
- Sec. 145. Agents and attorneys.
- Sec. 146. Minors.
- Sec. 147. Maintenance of certain protected health information.

Subtitle E—Enforcement

- Sec. 151. Civil actions.
- Sec. 152. Civil money penalties.
- Sec. 153. Alternative dispute resolution.
- Sec. 154. Amendments to criminal law.

TITLE II—AMENDMENTS TO TITLE 5, UNITED STATES CODE

Sec. 201. Amendments to title 5, United States Code.

TITLE III—REGULATIONS, RESEARCH, AND EDUCATION; EFFECTIVE DATES; APPLICABILITY; AND RELATIONSHIP TO OTHER LAWS

Sec. 301. Regulations; research and education.

Sec. 302. Effective dates.

Sec. 303. Applicability.

Sec. 304. Relationship to other laws.

1 SEC. 2. FINDINGS AND PURPOSES.

- 2 (a) FINDINGS.—The Congress finds as follows:
- 3 (1) The right to privacy is a personal and fun-4 damental right protected by the Constitution of the 5 United States.
- 6 (2) The improper use or disclosure of personally
 7 identifiable health information about an individual
 8 may cause significant harm to the interests of the
 9 individual in privacy and health care, and may un10 fairly affect the ability of the individual to obtain
 11 employment, education, insurance, credit, and other
 12 necessities.
 - (3) Current legal protections for health information vary from State to State and are inadequate to meet the need for fair information practices standards.
 - (4) The movement of individuals and health information across State lines, access to and exchange of health information from automated data banks and networks, and the emergence of multistate health care providers and payors create a compelling need for uniform Federal law, rules, and procedures

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- governing the use, maintenance, and disclosure of health information.
 - (5) Uniform rules governing the use, maintenance, and disclosure of health information are an essential part of health care reform, are necessary to support the computerization of health information, and can reduce the cost of providing health services by making the necessary transfer of health information more efficient.
 - (6) An individual needs access to health information about the individual as a matter of fairness, to enable the individual to make informed decisions about health care, and to correct inaccurate or incomplete information.
- 15 (b) Purposes.—The purposes of this Act are as 16 follows:
 - (1) To define the rights of an individual with respect to health information about the individual that is created or maintained as part of the health treatment and payment process.
 - (2) To define the rights and responsibilities of a person who creates or maintains individually identifiable health information that originates or is used in the health treatment or payment process.

1	(3) To establish effective mechanisms to enforce
2	the rights and responsibilities defined in this Act.
3	SEC. 3. DEFINITIONS.
4	(a) Definitions Relating to Protected
5	HEALTH INFORMATION.—For purposes of this Act:
6	(1) DISCLOSE.—The term "disclose", when
7	used with respect to protected health information
8	that is held by a health information trustee, means
9	to provide access to the information, but only if such
10	access is provided by the trustee to a person other
11	than—
12	(A) the trustee or an officer or employee of
13	the trustee;
14	(B) an affiliated person of the trustee; or
15	(C) a protected individual who is a subject
16	of the information.
17	(2) DISCLOSURE.—The term "disclosure"
18	means the act or an instance of disclosing.
19	(3) PROTECTED HEALTH INFORMATION.—The
20	term "protected health information" means any in-
21	formation, whether oral or recorded in any form or
22	medium—
23	(A) that is created or received in a State
24	by—
25	(i) a health care provider;

1	(ii) a health benefit plan sponsor;
2	(iii) a health oversight agency; or
3	(iv) a public health authority;
4	(B) that relates in any way to the past
5	present, or future physical or mental health or
6	condition or functional status of a protected in
7	dividual, the provision of health care to a pro-
8	tected individual, or payment for the provision
9	of health care to a protected individual; and
10	(C) that—
11	(i) identifies the individual; or
12	(ii) with respect to which there is a
13	reasonable basis to believe that the infor-
14	mation can be used to identify the individ-
15	ual.
16	(4) PROTECTED INDIVIDUAL.—The term "pro-
17	tected individual" means an individual who, with re-
18	spect to a date—
19	(A) is living on the date; or
20	(B) has died within the 2-year period end-
21	ing on the date.
22	(5) Use.—The term "use", when used with re-
23	spect to protected health information that is held by
24	a health information trustee, means—

1	(A) to use, or provide access to, the infor-
2	mation in any manner that does not constitute
3	a disclosure; or
4	(B) any act or instance of using, or provid-
5	ing access, described in subparagraph (A).
6	(b) Definitions Relating to Health Informa-
7	TION TRUSTEES.—For purposes of this Act:
8	(1) Carrier.—The term "carrier" means a li-
9	censed insurance company, a hospital or medical
10	service corporation (including an existing Blue Cross
11	or Blue Shield organization, within the meaning of
12	section $833(c)(2)$ of the Internal Revenue Code of
13	1986), a health maintenance organization, or other
14	entity licensed or certified by a State to provide
15	health insurance or health benefits.
16	(2) Health Benefit Plan.—The term
17	"health benefit plan" means—
18	(A) any contract of health insurance, in-
19	cluding any hospital or medical service policy or
20	certificate, hospital or medical service plan con-
21	tract, or health maintenance organization group
22	contract, that is provided by a carrier; and

- 1 (B) an employee welfare benefit plan or
 2 other arrangement insofar as the plan or ar3 rangement provides health benefits and is fund4 ed in a manner other than through the pur5 chase of one or more policies or contracts de6 scribed in subparagraph (A).
 - (3) Health benefit plan sponsor" means a person who, with respect to a specific item of protected health information, receives, creates, uses, maintains, or discloses the information while acting in whole or in part in the capacity of—
 - (A) a carrier or other person providing a health benefit plan, including any public entity that provides payments for health care items and services under a health benefit plan that are equivalent to payments provided by a private person under such a plan; or
 - (B) an officer or employee of a person described in subparagraph (A).
 - (4) HEALTH CARE PROVIDER.—The term "health care provider" means a person who, with respect to a specific item of protected health information, receives, creates, uses, maintains, or discloses

1	the information while acting in whole or in part in
2	the capacity of—
3	(A) a person who is licensed, certified, reg-
4	istered, or otherwise authorized by law to pro-
5	vide an item or service that constitutes health
6	care in the ordinary course of business or prac-
7	tice of a profession;
8	(B) a Federal or State program that di-
9	rectly provides items or services that constitute
10	health care to beneficiaries; or
11	(C) an officer or employee of a person de-
12	scribed in subparagraph (A) or (B).
13	(5) HEALTH INFORMATION TRUSTEE.—The
14	term "health information trustee" means—
15	(A) a health care provider;
16	(B) a health oversight agency;
17	(C) a health benefit plan sponsor;
18	(D) a public health authority;
19	(E) a health researcher; or
20	(F) a person who, with respect to a spe-
21	cific item of protected health information, is not
22	described in subparagraphs (A) through (E) but
23	receives the information—
24	(i) pursuant to—

1	(I) section 117 (relating to emer-
2	gency circumstances);
3	(II) section 118 (relating to judi-
4	cial and administrative purposes);
5	(III) section 119 (relating to law
6	enforcement); or
7	(IV) section 120 (relating to sub-
8	poenas, warrants, and search war-
9	rants); or
10	(ii) while acting in whole or in part in
11	the capacity of an officer or employee of a
12	person described in clause (i).
13	(6) Health oversight agency.—The term
14	"health oversight agency" means a person who, with
15	respect to a specific item of protected health infor-
16	mation, receives, creates, uses, maintains, or dis-
17	closes the information while acting in whole or in
18	part in the capacity of—
19	(A) a person who performs or oversees the
20	performance of an assessment, evaluation, de-
21	termination, or investigation relating to the li-
22	censing, accreditation, or certification of health
23	care providers;
24	(B) a person who—

1	(i) performs or oversees the perform-
2	ance of an audit, assessment, evaluation,
3	determination, or investigation relating to
4	the effectiveness of, compliance with, or
5	applicability of, legal, fiscal, medical, or
6	scientific standards or aspects of perform-
7	ance related to the delivery of, or payment
8	for, health care; and
9	(ii) is a public agency, acting on be-
10	half of a public agency, acting pursuant to
11	a requirement of a public agency, or carry-
12	ing out activities under a State or Federal
13	statute regulating the assessment, evalua-
14	tion, determination, or investigation; or
15	(C) an officer or employee of a person de-
16	scribed in subparagraph (A) or (B).
17	(7) HEALTH RESEARCHER.—The term "health
18	researcher" means a person who, with respect to a
19	specific item of protected health information, re-
20	ceives the information—
21	(A) pursuant to section 116 (relating to
22	health research); or
23	(B) while acting in whole or in part in the
24	capacity of an officer or employee of a person
25	described in subparagraph (A).

1	(8) Public Health Authority.—The term
2	"public health authority" means a person who, with
3	respect to a specific item of protected health infor-
4	mation, receives, creates, uses, maintains, or dis-
5	closes the information while acting in whole or in
6	part in the capacity of—
7	(A) an authority of the United States, a
8	State, or a political subdivision of a State that
9	is responsible for public health matters;
10	(B) a person acting under the direction of
11	such an authority; or
12	(C) an officer or employee of a person de-
13	scribed in subparagraph (A) or (B).
14	(c) Other Definitions.—For purposes of this Act:
15	(1) Affiliated Person.—The term "affiliated
16	person' means a person who—
17	(A) is not a health information trustee;
18	(B) is a contractor, subcontractor, associ-
19	ate, or subsidiary of a person who is a health
20	information trustee; and
21	(C) pursuant to an agreement or other re-
22	lationship with such trustee, receives, creates,
23	uses, maintains, or discloses protected health
24	information.

1	(2) APPROVED HEALTH RESEARCH PROJECT.—
2	The term "approved health research project" means
3	a biomedical, epidemiological, or health services re-
4	search or statistics project, or a research project on
5	behavioral and social factors affecting health, that
6	has been approved by a certified institutional review
7	board.
8	(3) Certified institutional review
9	BOARD.—The term "certified institutional review
10	board" means a board—
11	(A) established by an entity to review re-
12	search involving protected health information
13	and the rights of protected individuals con-
14	ducted at or supported by the entity;
15	(B) established in accordance with regula-
16	tions of the Secretary under section 116(d)(1);
17	and
18	(C) certified by the Secretary under section
19	116(d)(2).
20	(4) Health care.—The term "health care"—
21	(A) means—
22	(i) any preventive, diagnostic, thera-
23	peutic, rehabilitative, maintenance, or pal-
24	liative care, counseling, service, or proce-
25	dure—

1	(I) with respect to the physical or
2	mental condition, or functional status,
3	of an individual; or
4	(II) affecting the structure or
5	function of the human body or any
6	part of the human body, including
7	banking of blood, sperm, organs, or
8	any other tissue; or
9	(ii) any sale or dispensing of a drug,
10	device, equipment, or other item to an indi-
11	vidual, or for the use of an individual, pur-
12	suant to a prescription; but
13	(B) does not include any item or service
14	that is not furnished for the purpose of main-
15	taining or improving the health of an individual.
16	(5) Law enforcement inquiry.—The term
17	"law enforcement inquiry" means a lawful investiga-
18	tion or official proceeding inquiring into a violation
19	of, or failure to comply with, any criminal or civil
20	statute or any regulation, rule, or order issued pur-
21	suant to such a statute.
22	(6) Person.—The term "person" includes an
23	authority of the United States, a State, or a political
24	subdivision of a State

1	(7) Secretary.—The term "Secretary" means
2	the Secretary of Health and Human Services.
3	(8) STATE.—The term "State" includes the
4	District of Columbia, Puerto Rico, the Virgin Is-
5	lands, Guam, American Samoa, and the Northern
6	Mariana Islands.
7	TITLE I—FAIR HEALTH
8	INFORMATION PRACTICES
9	Subtitle A—Duties of Health
10	Information Trustees
11	SEC. 101. INSPECTION OF PROTECTED HEALTH INFORMA-
12	TION.
13	(a) In General.—Except as provided in subsection
14	(b), a health information trustee described in subsection
15	(g)—
16	(1) shall permit a protected individual to in-
17	spect any protected health information about the in-
18	dividual that the trustee maintains, any record with
19	respect to such information required under section
20	104, and any copy of an authorization required
21	under section 112 that pertains to such information;
22	(2) shall provide the protected individual with a
23	copy of the information, upon request by the individ-
24	ual and subject to any conditions imposed by the
25	trustee under subsection (d), in any form or format

- requested by the individual, if the information is readily reproducible by the trustee in such form or format;
- 4 (3) shall permit a person who has been des-5 ignated in writing by the protected individual to in-6 spect the information on behalf of the individual or 7 to accompany the individual during the inspection; 8 and
- 9 (4) may offer to explain or interpret informa-10 tion that is inspected or copied under this sub-11 section.
- 12 (b) EXCEPTIONS.—A health information trustee is 13 not required by this section to permit inspection or copy-14 ing of protected health information by a protected individ-15 ual if any of the following conditions apply:
 - (1) Information about others.—The information relates to an individual, other than the protected individual or a health care provider, and the trustee determines in the exercise of reasonable professional judgment that inspection or copying of the information would cause sufficient harm to one or both of the individuals so as to outweigh the desirability of permitting access.

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1	(2) Endangerment to life or safety.—In-
2	spection or copying of the information could reason-
3	ably be expected to endanger the life or physical
4	safety of an individual.
5	(3) Confidential source.—The information
6	identifies or could reasonably lead to the identifica-
7	tion of an individual (other than a health care pro-
8	vider) who provided information under a promise of
9	confidentiality to a health care provider concerning
10	a protected individual who is a subject of the infor-
11	mation.
12	(4) Administrative purposes.—The informa-
13	tion—
14	(A) is used by the trustee solely for admin-
15	istrative purposes and not in the provision of
16	health care to a protected individual who is a
17	subject of the information; and
18	(B) is not disclosed by the trustee to any
19	person.
20	(5) Duplicative information.—The informa-
21	tion duplicates information available for inspection
22	under subsection (a).
23	(6) Information compiled in anticipation
24	OF LITIGATION.—The information is compiled prin-

cipally—

1	(A) in anticipation of a civil, criminal, or
2	administrative action or proceeding; or
3	(B) for use in such an action or proceed-
4	ing.
5	(c) Inspection and Copying of Segregable Por-
6	TION.—A health information trustee shall permit inspec-
7	tion and copying under subsection (a) of any reasonably
8	segregable portion of a record after deletion of any portion
9	that is exempt under subsection (b).
10	(d) Conditions.—A health information trustee
11	may—
12	(1) require a written request for the inspection
13	and copying of protected health information under
14	this section; and
15	(2) charge a reasonable cost-based fee for—
16	(A) permitting inspection of information
17	under this section; and
18	(B) providing a copy of protected health
19	information under this section.
20	(e) Statement of Reasons for Denial.—If a
21	health information trustee denies in whole or in part a
22	request for inspection or copying under this section, the
23	trustee shall provide the protected individual who made
24	the request with a written statement of the reasons for
	the denial.

1	(f) Deadline.—A health information trustee shall
2	comply with or deny a request for inspection or copying
3	of protected health information under this section within
4	the 30-day period beginning on the date the trustee re-
5	ceives the request.
6	(g) APPLICABILITY.—This section applies to a health
7	information trustee who is—
8	(1) a health benefit plan sponsor;
9	(2) a health care provider;
10	(3) a health oversight agency; or
11	(4) a public health authority.
12	SEC. 102. AMENDMENT OF PROTECTED HEALTH INFORMA-
13	TION.
	TION. (a) In General.—A health information trustee de-
13 14 15	
14 15	(a) In General.—A health information trustee de-
14 15 16	(a) IN GENERAL.—A health information trustee described in subsection (f) shall, within the 45-day period beginning on the date the trustee receives from a protected
14 15 16 17	(a) IN GENERAL.—A health information trustee described in subsection (f) shall, within the 45-day period beginning on the date the trustee receives from a protected
14 15 16 17	(a) In General.—A health information trustee described in subsection (f) shall, within the 45-day period beginning on the date the trustee receives from a protected individual about whom the trustee maintains protected
14 15 16 17	(a) IN GENERAL.—A health information trustee described in subsection (f) shall, within the 45-day period beginning on the date the trustee receives from a protected individual about whom the trustee maintains protected health information a written request that the trustee cor-
14 15 16 17 18	(a) In General.—A health information trustee described in subsection (f) shall, within the 45-day period beginning on the date the trustee receives from a protected individual about whom the trustee maintains protected health information a written request that the trustee correct or amend the information, complete the duties described.
14 15 16 17 18 19 20	(a) IN GENERAL.—A health information trustee described in subsection (f) shall, within the 45-day period beginning on the date the trustee receives from a protected individual about whom the trustee maintains protected health information a written request that the trustee correct or amend the information, complete the duties described in one of the following paragraphs:
14 15 16 17 18 19 20	(a) In General.—A health information trustee described in subsection (f) shall, within the 45-day period beginning on the date the trustee receives from a protected individual about whom the trustee maintains protected health information a written request that the trustee correct or amend the information, complete the duties described in one of the following paragraphs: (1) Correction or amendation trustee described in subsection (f) shall, within the 45-day period beginning on the date the trustee receives from a protected individual about whom the trustee maintains protected health information a written request that the trustee correct or amend the information, complete the duties described in one of the following paragraphs:

1	(B) inform the protected individual of the
2	amendment or correction that has been made;
3	(C) make reasonable efforts to inform any
4	person who is identified by the protected indi-
5	vidual, who is not an employee of the trustee,
6	and to whom the uncorrected or unamended
7	portion of the information was previously dis-
8	closed of the correction or amendment that has
9	been made; and
10	(D) at the request of the individual, make
11	reasonable efforts to inform any known source
12	of the uncorrected or unamended portion of the
13	information about the correction or amendment
14	that has been made.
15	(2) Reasons for refusal and review pro-
16	CEDURES.—The trustee shall inform the protected
17	individual of—
18	(A) the reasons for the refusal of the trust-
19	ee to make the correction or amendment;
20	(B) any procedures for further review of
21	the refusal; and

- 1 (C) the individual's right to file with the
 2 trustee a concise statement setting forth the re3 quested correction or amendment and the indi4 vidual's reasons for disagreeing with the refusal
 5 of the trustee.
- 6 (b) STANDARDS FOR CORRECTION OR AMEND7 MENT.—A trustee shall correct or amend protected health
 8 information in accordance with a request made under sub9 section (a) if the trustee determines that the information
 10 is not accurate, relevant, timely, or complete for the pur11 poses for which the information may be used or disclosed
 12 by the trustee.
- 13 (c) STATEMENT OF DISAGREEMENT.—After a pro-14 tected individual has filed a statement of disagreement 15 under subsection (a)(2)(C), the trustee, in any subsequent 16 disclosure of the disputed portion of the information, shall 17 include a copy of the individual's statement and may in-18 clude a concise statement of the trustee's reasons for not 19 making the requested correction or amendment.
- 20 (d) Construction.—This section may not be con-21 strued to require a health information trustee to conduct 22 a hearing or proceeding concerning a request for a correc-23 tion or amendment to protected health information the 24 trustee maintains.

1	(e) Correction.—For purposes of subsection (a), a
2	correction is deemed to have been made to protected
3	health information when—
4	(1) information that is not timely, accurate, rel-
5	evant, or complete is clearly marked as incorrect; or
6	(2) supplementary correct information is made
7	part of the information and adequately cross-ref-
8	erenced.
9	(f) APPLICABILITY.—This section applies to a health
10	information trustee who is—
11	(1) a health benefit plan sponsor;
12	(2) a health care provider;
13	(3) a health oversight agency; or
14	(4) a public health authority.
15	SEC. 103. NOTICE OF INFORMATION PRACTICES.
16	(a) Preparation of Notice.—A health information
17	trustee described in subsection (d) shall prepare a written
18	notice of information practices describing the following:
19	(1) The rights under this Act of a protected in-
20	dividual who is the subject of protected health infor-
21	mation, including the right to inspect and copy such
22	information and the right to seek amendments to
23	such information, and the procedures for authorizing
24	disclosures of protected health information and for
25	revoking such authorizations

(2) The procedures established by the trustee

for the exercise of such rights.
(3) The uses and disclosures of protected health
information that are authorized under this Act.
(b) Dissemination of Notice.—A health informa-
tion trustee—
(1) shall, upon request, provide any person with
a copy of the trustee's notice of information prac-
tices (described in subsection (a)); and
(2) shall make reasonable efforts to inform per-
sons in a clear and conspicuous manner of the exist-
ence and availability of such notice.
(c) Model Notices.—Not later than July 1, 1999,
the Secretary, after notice and opportunity for public com-
ment, shall develop and disseminate model notices of infor-
mation practices for use by health information trustees
under this section.
(d) Applicability.—This section applies to a health
information trustee who is—
(1) a health benefit plan sponsor;
(2) a health care provider; or
(3) a health oversight agency.
SEC. 104. DISCLOSURE HISTORY.
(a) In General.—Except as provided in subsection
(b) and section 114, each health information trustee shall

1	create and maintain, with respect to any protected health
2	information the trustee discloses, a record of—
3	(1) the date and purpose of the disclosure;
4	(2) the name of the person to whom the disclo-
5	sure was made;
6	(3) the address of the person to whom the dis-
7	closure was made or the location to which the disclo-
8	sure was made; and
9	(4) where practicable, a description of the infor-
10	mation disclosed.
11	(b) REGULATIONS.—Not later than July 1, 1999, the
12	Secretary shall promulgate regulations that exempt a
13	health information trustee from maintaining a record
14	under subsection (a) with respect protected health infor-
15	mation disclosed by the trustee for purposes of peer re-
16	view, licensing, certification, accreditation, and similar ac-
17	tivities.
18	SEC. 105. SECURITY.
19	(a) In General.—Each health information trustee
20	who receives or creates protected health information that
21	is subject to this Act shall maintain reasonable and appro-
22	priate administrative, technical, and physical safeguards—
23	(1) to ensure the integrity and confidentiality of
24	the information:

1	(2) to protect against any reasonably antici-
2	pated—
3	(A) threats or hazards to the security or
4	integrity of the information; and
5	(B) unauthorized uses or disclosures of the
6	information; and
7	(3) otherwise ensure compliance with this Act
8	by the trustee and the officers and employees of the
9	trustee.
10	(b) Guidelines.—Not later than July 1, 1999, the
11	Secretary, after notice and opportunity for public com-
12	ment, shall develop and disseminate guidelines for the im-
13	plementation of this section. The guidelines shall take into
14	account—
15	(1) the technical capabilities of record systems
16	used to maintain protected health information;
17	(2) the costs of security measures;
18	(3) the need for training persons who have ac-
19	cess to protected health information; and
20	(4) the value of audit trails in computerized
21	record systems.

Subtitle B—Use and Disclosure of 1 **Protected Health Information** 2 SEC. 111. GENERAL LIMITATIONS ON USE AND DISCLO-4 SURE. 5 (a) Use.—Except as otherwise provided under this Act, a health information trustee may use protected health 7 information only for a purpose— 8 (1) that is compatible with and directly related 9 to the purpose for which the information— 10 (A) was collected; or 11 (B) was received by the trustee; or 12 (2) for which the trustee is authorized to dis-13 close the information under this Act. 14 (b) DISCLOSURE.—A health information trustee may 15 disclose protected health information only as authorized under this Act. 16 17 (c) Scope of Uses and Disclosures.— 18 (1) In general.—A use or disclosure of pro-19 tected health information by a health information 20 trustee shall be limited, when practicable, to the 21 minimum amount of information necessary to ac-22 complish the purpose for which the information is 23 used or disclosed.

- 1 (2) Guidelines.—Not later than July 1, 1999,
- 2 the Secretary, after notice and opportunity for pub-
- 3 lie comment, shall issue guidelines to implement
- 4 paragraph (1), which shall take into account the
- 5 technical capabilities of the record systems used to
- 6 maintain protected health information and the costs
- 7 of limiting use and disclosure.
- 8 (d) Identification of Disclosed Information
- 9 AS PROTECTED INFORMATION.—Except with respect to
- 10 protected health information that is disclosed under sec-
- 11 tion 114 (relating to next of kin and directory informa-
- 12 tion), a health information trustee may disclose protected
- 13 health information only if the recipient has been notified
- 14 that the information is protected health information that
- 15 is subject to this Act.
- 16 (e) AGREEMENT TO LIMIT USE OR DISCLOSURE.—
- 17 A health information trustee who receives protected health
- 18 information from any person pursuant to a written agree-
- 19 ment to restrict use or disclosure of the information to
- 20 a greater extent than otherwise would be required under
- 21 this Act shall comply with the terms of the agreement,
- 22 except where use or disclosure of the information in viola-
- 23 tion of the agreement is required by law. A trustee who
- 24 fails to comply with the preceding sentence shall be subject

1	to section 151 (relating to civil actions) with respect to
2	such failure.
3	(f) No General Requirement to Disclose.—
4	Nothing in this Act shall be construed to require a health
5	information trustee to disclose protected health informa-
6	tion not otherwise required to be disclosed by law.
7	SEC. 112. AUTHORIZATIONS FOR DISCLOSURE OF PRO-
8	TECTED HEALTH INFORMATION.
9	(a) Written Authorizations.—A health informa-
10	tion trustee may disclose protected health information
11	pursuant to an authorization executed by the protected in-
12	dividual who is the subject of the information, if each of
13	the following requirements is satisfied:
14	(1) Writing.—The authorization is in writing.
15	signed by the individual, and dated on the date of
16	such signature.
17	(2) Separate form.—The authorization is not
18	on a form used to authorize or facilitate the provi-
19	sion of, or payment for, health care.
20	(3) Trustee described.—The trustee is spe-
21	cifically named or generically described in the au-
22	thorization as authorized to disclose such informa-
23	tion.

- 1 (4) RECIPIENT DESCRIBED.—The person to
 2 whom the information is to be disclosed is specifi3 cally named or generically described in the author4 ization as a person to whom such information may
 5 be disclosed.
 - (5) STATEMENT OF INTENDED USES AND DIS-CLOSURES RECEIVED.—The authorization contains an acknowledgment that the individual has received a statement described in subsection (b) from such person.
 - (6) Information described in the authorization.
 - (7) AUTHORIZATION TIMELY RECEIVED.—The authorization is received by the trustee during a period described in subsection (c)(1).
- 16 (8) DISCLOSURE TIMELY MADE.—The disclo-17 sure occurs during a period described in subsection 18 (c)(2).
- 19 (b) STATEMENT OF INTENDED USES AND DISCLO-20 SURES.—
- 21 (1) IN GENERAL.—A person who wishes to re-22 ceive from a health information trustee protected 23 health information about a protected individual pur-24 suant to an authorization executed by the individual 25 shall supply the individual, in writing and on a form

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- that is distinct from the authorization, with a statement of the uses for which the person intends the information and the disclosures the person intends to make of the information. Such statement shall be supplied before the authorization is executed.
 - (2) Enforcement.—If the person uses or discloses the information in a manner that is inconsistent with such statement, the person shall be subject to section 151 (relating to civil actions) with respect to such failure, except where such use or disclosure is required by law.
 - (3) Model statements.—Not later than July 1, 1999, the Secretary, after notice and opportunity for public comment, shall develop and disseminate model statements of intended uses and disclosures of the type described in paragraph (1).

(c) Time Limitations on Authorizations.—

- (1) RECEIPT BY TRUSTEE.—For purposes of subsection (a)(7), an authorization is timely received if it is received by the trustee during—
 - (A) the 1-year period beginning on the date that the authorization is signed under subsection (a)(1), if the authorization permits the disclosure of protected health information to—
 - (i) a health benefit plan sponsor;

1	(ii) a health care provider;
2	(iii) a health oversight agency;
3	(iv) a public health authority;
4	(v) a health researcher; or
5	(vi) a person who provides counseling
6	or social services to individuals; or
7	(B) the 30-day period beginning on the
8	date that the authorization is signed under sub-
9	section (a)(1), if the authorization permits the
10	disclosure of protected health information to a
11	person other than a person described in sub-
12	paragraph (A).
13	(2) Disclosure by trustee.—For purposes
14	of subsection (a)(8), a disclosure is timely made if
15	it occurs before—
16	(A) the date or event (if any) specified in
17	the authorization upon which the authorization
18	expires; and
19	(B) the expiration of the 6-month period
20	beginning on the date the trustee receives the
21	authorization.
22	(d) Revocation or Amendment of Authoriza-
23	TION —

1	(1) In general.—A protected individual in
2	writing may revoke or amend an authorization de-
3	scribed in subsection (a), in whole or in part, at any
4	time, except insofar as—
5	(A) disclosure of protected health informa-
6	tion has been authorized to permit validation of
7	expenditures based on health condition by a
8	government authority; or
9	(B) action has been taken in reliance on
10	the authorization.
11	(2) Notice of Revocation.—A health infor-
12	mation trustee who discloses protected health infor-
13	mation in reliance on an authorization that has been
14	revoked shall not be subject to any liability or pen-
15	alty under this Act if—
16	(A) the reliance was in good faith;
17	(B) the trustee had no notice of the rev-
18	ocation; and
19	(C) the disclosure was otherwise in accord-
20	ance with the requirements of this section.
21	(e) Additional Requirements of Trustee.—A
22	health information trustee may impose requirements for
23	an authorization that are in addition to the requirements
24	in this section.

1	(f) Copy.—A health information trustee who dis-
2	closes protected health information pursuant to an author-
3	ization under this section shall maintain a copy of the au-
4	thorization.
5	(g) Construction.—This section may not be con-
6	strued—
7	(1) to require a health information trustee to
8	disclose protected health information; or
9	(2) to limit the right of a health information
10	trustee to charge a fee for the disclosure or repro-
11	duction of protected health information.
12	(h) Subpoenas, Warrants, and Search War-
13	RANTS.—If a health information trustee discloses pro-
14	tected health information pursuant to an authorization in
15	order to comply with an administrative subpoena or war-
16	rant or a judicial subpoena or search warrant, the author-
17	ization—
18	(1) shall specifically authorize the disclosure for
19	the purpose of permitting the trustee to comply with
20	the subpoena, warrant, or search warrant; and
21	(2) shall otherwise meet the requirements in
22	this section.

1 SEC. 113. TREATMENT, PAYMENT, AND OVERSIGHT.

2	(a) Disclosures by Plans, Providers, and
3	OVERSIGHT AGENCIES.—A health information trustee de-
4	scribed in subsection (d) may disclose protected health in-
5	formation to a health benefit plan sponsor, health care
6	provider, or health oversight agency if the disclosure is—
7	(1) for the purpose of providing health care and
8	a protected individual who is a subject of the infor-
9	mation has not previously objected to the disclosure
10	in writing;
11	(2) for the purpose of providing for the pay-
12	ment for health care furnished to an individual; or
13	(3) for use by a health oversight agency for a
14	purpose that is described in subparagraph (A) or
15	(B)(i) of section $3(b)(6)$.
16	(b) Disclosures by Certain Other Trustees.—
17	A health information trustee may disclose protected health
18	information to a health care provider if—
19	(1) the disclosure is for the purpose described
20	in subsection $(a)(1)$; and
21	(2) the trustee—
22	(A) is a public health authority;
23	(B) received protected health information
24	pursuant to section 117 (relating to emergency
25	circumstances); or

1	(C) is an officer or employee of a trustee
2	described in subparagraph (B).
3	(c) USE IN ACTION AGAINST INDIVIDUAL.—A person
4	who receives protected health information about a pro-
5	tected individual through a disclosure under this section
6	may not use or disclose the information in any administra-
7	tive, civil, or criminal action or investigation directed
8	against the individual, except an action or investigation
9	arising out of and related to receipt of health care or pay-
10	ment for health care.
11	(d) APPLICABILITY.—A health information trustee
12	referred to in subsection (a) is any of the following:
13	(1) A health benefit plan sponsor.
14	(2) A health care provider.
15	(3) A health oversight agency.
16	SEC. 114. NEXT OF KIN AND DIRECTORY INFORMATION.
17	(a) Next of Kin.—A health information trustee who
18	is a health care provider, who received protected health
19	information pursuant to section 117 (relating to emer-
20	gency circumstances), or who is an officer or employee of
21	such a recipient may orally disclose protected health infor-
22	mation about a protected individual to the next of kin of
23	the individual (as defined under State law), or to a person
24	with whom the individual has a close personal relationship,
25	if—

1	(1) the trustee has no reason to believe that the
2	individual would consider the information especially
3	sensitive;
4	(2) the individual has not previously objected to
5	the disclosure;
6	(3) the disclosure is consistent with good medi-
7	cal or other professional practice; and
8	(4) the information disclosed is limited to infor-
9	mation about health care that is being provided to
10	the individual at or about the time of the disclosure.
11	(b) Directory Information.—
12	(1) In general.—A health information trustee
13	who is a health care provider, who received protected
14	health information pursuant to section 117 (relating
15	to emergency circumstances), or who is an officer or
16	employee of such a recipient may disclose to any
17	person the information described in paragraph (2)
18	if—
19	(A) a protected individual who is a subject
20	of the information has not objected in writing
21	to the disclosure;
22	(B) the disclosure is otherwise consistent
23	with good medical and other professional prac-
24	tice; and

1	(C) the information does not reveal specific
2	information about the physical or mental condi-
3	tion or functional status of a protected individ-
4	ual or about the health care provided to a pro-
5	tected individual.
6	(2) Information described.—The informa-
7	tion referred to in paragraph (1) is the following:
8	(A) The name of an individual receiving
9	health care from a health care provider on a
10	premises controlled by the provider.
11	(B) The location of the individual on such
12	premises.
13	(C) The general health status of the indi-
14	vidual, described in terms of critical, poor, fair,
15	stable, satisfactory, or terms denoting similar
16	conditions.
17	(c) No Disclosure Record Required.—A health
18	information trustee who discloses protected health infor-
19	mation under this section is not required to create and
20	maintain a record of the disclosure under section 104.
21	(d) RECIPIENTS.—A person to whom protected
22	health information is disclosed under this section shall not,
23	by reason of such disclosure, be subject to any require-
24	ment under this Act.

1 SEC. 115. PUBLIC HEALTH.

2	(a) In General.—A health information trustee who
3	is a health care provider or a public health authority may
4	disclose protected health information to—
5	(1) a public health authority for use in legally
6	authorized—
7	(A) disease or injury reporting;
8	(B) public health surveillance; or
9	(C) public health investigation or interven-
10	tion; or
11	(2) an individual who is authorized by law to
12	receive the information in a public health interven-
13	tion.
14	(b) USE IN ACTION AGAINST INDIVIDUAL.—A public
15	health authority who receives protected health information
16	about a protected individual through a disclosure under
17	this section may not use or disclose the information in any
18	administrative, civil, or criminal action or investigation di-
19	rected against the individual, except where the use or dis-
20	closure is authorized by law for protection of the public
21	health.
22	(c) Individual Recipients.—An individual to
23	whom protected health information is disclosed under sub-
24	section (a)(2) shall not, by reason of such disclosure, be
25	subject to any requirement under this Act

1 SEC. 116. HEALTH RESEARCH.

2	(a) In General.—A health information trustee de-
3	scribed in subsection (c) may disclose protected health in-
4	formation to a person if—
5	(1) the person is conducting an approved health
6	research project;
7	(2) the information is to be used in the project;
8	and
9	(3) the project has been determined by a cer-
10	tified institutional review board to be—
11	(A) of sufficient importance so as to out-
12	weigh the intrusion into the privacy of the pro-
13	tected individual who is the subject of the infor-
14	mation that would result from the disclosure;
15	and
16	(B) impracticable to conduct without the
17	information.
18	(b) Limitations on Use and Disclosure; Obliga-
19	TIONS OF RECIPIENT.—A health researcher who receives
20	protected health information about a protected individual
21	pursuant to subsection (a)—
22	(1) may use the information solely for purposes
23	of an approved health research project;
24	(2) may not use or disclose the information in
25	any administrative, civil, or criminal action or inves-
26	tigation directed against the individual; and

1	(3) shall remove or destroy, at the earliest op-
2	portunity consistent with the purposes of the ap-
3	proved health research project in connection with
4	which the disclosure was made, information that
5	would enable an individual to be identified, unless a
6	certified institutional review board has determined
7	that there is a health or research justification for re-
8	tention of such identifiers and there is an adequate
9	plan to protect the identifiers from use and disclo-
10	sure that is inconsistent with this Act.
11	(c) APPLICABILITY.—A health information trustee
12	referred to in subsection (a) is any health information
13	trustee other than a person who, with respect to the spe-
14	cific protected health information to be disclosed under
15	such subsection, received the information—
16	(1) pursuant to—
17	(A) section 118 (relating to judicial and
18	administrative purposes);
19	(B) paragraph (1), (2), (3), or (4) of sec-
20	tion 119(a) (relating to law enforcement); or
21	(C) section 120 (relating to subpoenas,
22	warrants, and search warrants); or
23	(2) while acting in whole or in part in the ca-
24	pacity of an officer or employee of a person de-
25	scribed in paragraph (1).

- 1 (d) Requirements for Institutional Review 2 Boards.—
- 3 (1) REGULATIONS.—Not later than July 1, 1999, the Secretary, after opportunity for notice and 5 comment, shall promulgate regulations establishing 6 requirements for certified institutional review boards 7 under this Act. The regulations shall be based on 8 regulations promulgated under section 491(a) of the 9 Public Health Service Act and shall ensure that cer-10 tified institutional review boards are qualified to as-11 sess and protect the confidentiality of research sub-12 jects.
- 13 (2) CERTIFICATION.—The Secretary shall cer-14 tify that an institutional review board satisfies the 15 requirements of the regulations promulgated under 16 paragraph (1).

17 SEC. 117. EMERGENCY CIRCUMSTANCES.

- 18 (a) In General.—A health information trustee may
- 19 disclose protected health information if the trustee be-
- 20 lieves, on reasonable grounds, that the disclosure is nec-
- 21 essary to prevent or lessen a serious and imminent threat
- 22 to the health or safety of an individual.
- 23 (b) Use in Action Against Individual.—A person
- 24 who receives protected health information about a pro-
- 25 tected individual through a disclosure under this section

- 1 may not use or disclose the information in any administra-
- 2 tive, civil, or criminal action or investigation directed
- 3 against the individual, except an action or investigation
- 4 arising out of and related to receipt of health care or pay-
- 5 ment for health care.

6 SEC. 118. JUDICIAL AND ADMINISTRATIVE PURPOSES.

- 7 (a) In General.—A health information trustee de-
- 8 scribed in subsection (d) may disclose protected health in-
- 9 formation—
- (1) pursuant to the Federal Rules of Civil Procedure, the Federal Rules of Criminal Procedure, or comparable rules of other courts or administrative agencies in connection with litigation or proceedings to which a protected individual who is a subject of the information is a party and in which the individ-
- ual has placed the individual's physical or mental
- 17 condition or functional status in issue;
- 18 (2) if directed by a court in connection with a 19 court-ordered examination of an individual; or
- 20 (3) to assist in the identification of a dead individual.
- 22 (b) Written Statement.—A person seeking pro-
- 23 tected health information about a protected individual held
- 24 by health information trustee under—
- 25 (1) subsection (a)(1)—

1	(A) shall notify the protected individual or
2	the attorney of the protected individual of the
3	request for the information;
4	(B) shall provide the trustee with a signed
5	document attesting—
6	(i) that the protected individual is a
7	party to the litigation or proceedings for
8	which the information is sought;
9	(ii) that the individual has placed the
10	individual's physical or mental condition or
11	functional status in issue; and
12	(iii) the date on which the protected
13	individual or the attorney of the protected
14	individual was notified under subparagraph
15	(A); and
16	(C) shall not accept any requested pro-
17	tected health information from the trustee until
18	the termination of the 10-day period beginning
19	on the date notice was given under subpara-
20	graph (A); or
21	(2) subsection (a)(3) shall provide the trustee
22	with a written statement that the information is
23	sought to assist in the identification of a dead indi-
24	vidual.

1	(c) USE AND DISCLOSURE.—A person to whom pro-
2	tected health information is disclosed under this section
3	may use and disclose the information only to accomplish
4	the purpose for which the disclosure was made.
5	(d) Applicability.—A health information trustee
6	referred to in subsection (a) is any of the following:
7	(1) A health benefit plan sponsor.
8	(2) A health care provider.
9	(3) A health oversight agency.
10	(4) A person who, with respect to the specific
11	protected health information to be disclosed under
12	such subsection, received the information—
13	(A) pursuant to—
14	(i) section 117 (relating to emergency
15	circumstances); or
16	(ii) section 120 (relating to subpoe-
17	nas, warrants, and search warrants); or
18	(B) while acting in whole or in part in the
19	capacity of an officer or employee of a person
20	described in subparagraph (A).
21	SEC. 119. LAW ENFORCEMENT.
22	(a) In General.—A health information trustee may
23	disclose protected health information to a law enforcement
24	agency, other than a health oversight agency—

1	(1) if the information is disclosed for use in an
2	investigation or prosecution of a health information
3	trustee;
4	(2) in connection with criminal activity commit-
5	ted against the trustee or an affiliated person of the
6	trustee or on premises controlled by the trustee; or
7	(3) if the information is needed to determine
8	whether a crime has been committed and the nature
9	of any crime that may have been committed (other
10	than a crime that may have been committed by the
11	protected individual who is the subject of the infor-
12	mation).
13	(b) Additional Authority of Certain Trust-
14	EES.—A health information trustee who is not a public
15	health authority or a health researcher may disclose pro-
16	tected health information to a law enforcement agency
17	(other than a health oversight agency)—
18	(1) to assist in the identification or location of
19	a victim, fugitive, or witness in a law enforcement
20	inquiry;
21	(2) pursuant to a law requiring the reporting of
22	specific health care information to law enforcement

authorities; or

1	(3) if the information is specific health informa-
2	tion described in paragraph (2) and the trustee is
3	operated by a Federal agency;
4	(c) Certification.—Where a law enforcement agen-
5	cy requests a health information trustee to disclose pro-
6	tected health information under subsection (a) or $(b)(1)$,
7	the agency shall provide the trustee with a written certifi-
8	cation that—
9	(1) is signed by a supervisory official of a rank
10	designated by the head of the agency;
11	(2) specifies the information requested; and
12	(3) states that the information is needed for a
13	lawful purpose under this section.
14	(d) Restrictions on Disclosure and Use.—A
15	person who receives protected health information about a
16	protected individual through a disclosure under this sec-
17	tion may not use or disclose the information—
18	(1) in any administrative, civil, or criminal ac-
19	tion or investigation directed against the individual,
20	except an action or investigation arising out of and
21	directly related to the action or investigation for
22	which the information was obtained; and

1	(2) otherwise unless the use or disclosure is
2	necessary to fulfill the purpose for which the infor-
3	mation was obtained and is not prohibited by any
4	other provision of law.
5	SEC. 120. SUBPOENAS, WARRANTS, AND SEARCH WAR
6	RANTS.
7	(a) In General.—A health information trustee de-
8	scribed in subsection (g) may disclose protected health in-
9	formation if the disclosure is pursuant to any of the fol-
10	lowing:
11	(1) A subpoena issued under the authority of a
12	grand jury and the trustee is provided a written cer-
13	tification by the grand jury that the grand jury has
14	complied with the applicable access provisions of sec-
15	tion 131.
16	(2) An administrative subpoena or warrant or
17	a judicial subpoena or search warrant and the trust-
18	ee is provided a written certification by the person
19	seeking the information that the person has com-
20	plied with the applicable access provisions of section
21	131 or 133(a).
22	(3) An administrative subpoena or warrant or
23	a judicial subpoena or search warrant and the dis-

closure otherwise meets the conditions of one of sec-

tions 113 through 119.

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1 (b) AUTHORITY OF ALL TRUSTEES.—Any health in-2 formation trustee may disclose protected health informa-3 tion if the disclosure is pursuant to subsection (a)(3). 4 (c) Restrictions on Use and Disclosure.—Pro-5 tected health information about a protected individual that is disclosed by a health information trustee pursuant to— 6 7 (1) subsection (a)(2) may not be otherwise used 8 or disclosed by the recipient unless the use or disclo-9 sure is necessary to fulfill the purpose for which the 10 information was obtained; and 11 (2) subsection (a)(3) may not be used or dis-12 closed by the recipient unless the recipient complies 13 with the conditions and restrictions on use and dis-14 closure with which the recipient would have been re-15 quired to comply if the disclosure by the trustee had 16 been made under the section referred to in sub-17 section (a)(3) the conditions of which were met by 18 the disclosure. 19 (d) Restrictions on Grand Juries.—Protected 20 health information that is disclosed by a health informa-21 tion trustee under subsection (a)(1)— 22 (1) shall be returnable on a date when the

grand jury is in session and actually presented to

the grand jury;

- 1 (2) shall be used only for the purpose of consid-2 ering whether to issue an indictment or report by 3 that grand jury, or for the purpose of prosecuting a 4 crime for which that indictment or report is issued, 5 or for a purpose authorized by rule 6(e) of the Fed-6 eral Rules of Criminal Procedure or a comparable 7 State rule;
 - (3) shall be destroyed or returned to the trustee if not used for one of the purposes specified in paragraph (2); and
 - (4) shall not be maintained, or a description of the contents of such information shall not be maintained, by any government authority other than in the sealed records of the grand jury, unless such information has been used in the prosecution of a crime for which the grand jury issued an indictment or presentment or for a purpose authorized by rule 6(e) of the Federal Rules of Criminal Procedure or a comparable State rule.
- 20 (e) USE IN ACTION AGAINST INDIVIDUAL.—A person
 21 who receives protected health information about a pro22 tected individual through a disclosure under this section
 23 may not use or disclose the information in any administra24 tive, civil, or criminal action or investigation directed
 25 against the individual, except an action or investigation

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- 1 arising out of and directly related to the inquiry for which
- 2 the information was obtained;
- 3 (f) Construction.—Nothing in this section shall be
- 4 construed as authority for a health information trustee to
- 5 refuse to comply with a valid administrative subpoena or
- 6 warrant or a valid judicial subpoena or search warrant
- 7 that meets the requirements of this Act.
- 8 (g) APPLICABILITY.—A health information trustee
- 9 referred to in subsection (a) is any trustee other than the
- 10 following:
- 11 (1) A public health authority.
- 12 (2) A health researcher.

Subtitle C—Access Procedures and Challenge Rights

- 15 SEC. 131. ACCESS PROCEDURES FOR LAW ENFORCEMENT
- 16 SUBPOENAS, WARRANTS, AND SEARCH WAR-
- 17 RANTS.
- 18 (a) Probable Cause Requirement.—A govern-
- 19 ment authority may not obtain protected health informa-
- 20 tion about a protected individual from a health informa-
- 21 tion trustee under paragraph (1) or (2) of section 120(a)
- 22 for use in a law enforcement inquiry unless there is prob-
- 23 able cause to believe that the information is relevant to
- 24 a legitimate law enforcement inquiry being conducted by
- 25 the government authority.

- 1 (b) Warrants and Search Warrants.—A govern-
- 2 ment authority that obtains protected health information
- 3 about a protected individual from a health information
- 4 trustee under circumstances described in subsection (a)
- 5 and pursuant to a warrant or search warrant shall, not
- 6 later than 30 days after the date the warrant was served
- 7 on the trustee, serve the individual with, or mail to the
- 8 last known address of the individual, a copy of the
- 9 warrant.
- 10 (c) Subpoenas.—Except as provided in subsection
- 11 (d), a government authority may not obtain protected
- 12 health information about a protected individual from a
- 13 health information trustee under circumstances described
- 14 in subsection (a) and pursuant to a subpoena unless a
- 15 copy of the subpoena has been served by hand delivery
- 16 upon the individual, or mailed to the last known address
- 17 of the individual, on or before the date on which the sub-
- 18 poena was served on the trustee, together with a notice
- 19 (published by the Secretary under section 135(1)) of the
- 20 individual's right to challenge the subpoena in accordance
- 21 with section 132, and—
- (1) 30 days have passed from the date of serv-
- ice, or 30 days have passed from the date of mailing,
- and within such time period the individual has not

- initiated a challenge in accordance with section 132;
 or
- 3 (2) disclosure is ordered by a court under sec-4 tion 132.

(d) Application for Delay.—

- (1) In General.—A government authority may apply to an appropriate court to delay (for an initial period of not longer than 90 days) serving a copy of a subpoena and a notice otherwise required under subsection (c) with respect to a law enforcement inquiry. The government authority may apply to the court for extensions of the delay.
- (2) Reasons for Delay.—An application for a delay, or extension of a delay, under this subsection shall state, with reasonable specificity, the reasons why the delay or extension is being sought.
- (3) EX PARTE ORDER.—The court shall enter an ex parte order delaying, or extending the delay of, the notice and an order prohibiting the trustee from revealing the request for, or the disclosure of, the protected health information being sought if the court finds that—

1	(A) the inquiry being conducted is within
2	the lawful jurisdiction of the government au-
3	thority seeking the protected health informa-
4	tion;
5	(B) there is probable cause to believe that
6	the protected health information being sought is
7	relevant to a legitimate law enforcement inquiry
8	being conducted by the government authority;
9	(C) the government authority's need for
10	the information outweighs the privacy interest
11	of the protected individual who is the subject of
12	the information; and
13	(D) there are reasonable grounds to believe
14	that receipt of a notice by the individual will re-
15	sult in—
16	(i) endangering the life or physical
17	safety of any individual;
18	(ii) flight from prosecution;
19	(iii) destruction of or tampering with
20	evidence or the information being sought;
21	or
22	(iv) intimidation of potential wit-
23	nesses.
24	(4) Service of application on individ-
25	UAL.—Upon the expiration of a period of delay of

1	notice under this subsection, the government author-
2	ity shall serve upon the individual, with the service
3	of the subpoena and the notice, a copy of any appli-
4	cations filed and approved under this subsection.
5	SEC. 132. CHALLENGE PROCEDURES FOR LAW ENFORCE-
6	MENT SUBPOENAS.
7	(a) Motion to Quash Subpoena.—Within 30 days
8	of the date of service, or 30 days of the date of mailing,
9	of a subpoena of a government authority seeking protected
10	health information about a protected individual from a
11	health information trustee under paragraph (1) or (2) of
12	section 120(a) (except a subpoena to which section 133
13	applies), the individual may file (without filing fee) a mo-
14	tion to quash the subpoena—
15	(1) in the case of a State judicial subpoena, in
16	the court which issued the subpoena;
17	(2) in the case of a subpoena issued under the
18	authority of a State that is not a State judicial sub-
19	poena, in a court of competent jurisdiction;
20	(3) in the case of a subpoena issued under the
21	authority of a Federal court, in any court of the
22	United States of competent jurisdiction; or
23	(4) in the case of any other subpoena issued
24	under the authority of the United States, in—

	$\partial \partial$
1	(A) the United States district court for the
2	district in which the individual resides or in
3	which the subpoena was issued; or
4	(B) another United States district court of
5	competent jurisdiction.
6	(b) Copy.—A copy of the motion shall be served by
7	the individual upon the government authority by delivery
8	of registered or certified mail.
9	(c) Affidavits and Sworn Documents.—The gov-
10	ernment authority may file with the court such affidavits
11	and other sworn documents as sustain the validity of the
12	subpoena. The individual may file with the court, within
13	5 days of the date of the authority's filing, affidavits and
14	sworn documents in response to the authority's filing. The
15	court, upon the request of the individual, the government
16	authority, or both, may proceed in camera.
17	(d) Proceedings and Decision on Motion.—The
18	court may conduct such proceedings as it deems appro-
19	priate to rule on the motion. All such proceedings shall
20	be completed, and the motion ruled on, within 10 calendar

(e) Extension of Time Limits for Good

21 days of the date of the government authority's filing.

- 23 Cause.—The court, for good cause shown, may at any
- 24 time in its discretion enlarge the time limits established
- 25 by subsections (c) and (d).

1	(f) STANDARD FOR DECISION.—A court may deny a
2	motion under subsection (a) if it finds that there is prob-
3	able cause to believe that the protected health information
4	being sought is relevant to a legitimate law enforcement
5	inquiry being conducted by the government authority, un-
6	less the court finds that the individual's privacy interest
7	outweighs the government authority's need for the infor-
8	mation. The individual shall have the burden of dem-
9	onstrating that the individual's privacy interest outweighs
10	the need established by the government authority for the
11	information.
12	(g) Specific Considerations With Respect to
13	PRIVACY INTEREST.—In determining under subsection (f)
14	whether an individual's privacy interest outweighs the gov-
15	ernment authority's need for the information, the court
16	shall consider—
17	(1) the particular purpose for which the infor-
18	mation was collected by the trustee;
19	(2) the degree to which disclosure of the infor-
20	mation will embarrass, injure, or invade the privacy
21	of the individual;
22	(3) the effect of the disclosure on the individ-
23	ual's future health care;

1	(4) the importance of the inquiry being con-
2	ducted by the government authority, and the impor-
3	tance of the information to that inquiry; and

- 4 (5) any other factor deemed relevant by the 5 court.
- 6 (h) Attorney's Fees.—In the case of any motion
- 7 brought under subsection (a) in which the individual has
- 8 substantially prevailed, the court, in its discretion, may as-
- 9 sess against a government authority a reasonable attor-
- 10 ney's fee and other litigation costs (including expert fees)
- 11 reasonably incurred.
- 12 (i) No Interlocutory Appeal.—A court ruling de-
- 13 nying a motion to quash under this section shall not be
- 14 deemed a final order and no interlocutory appeal may be
- 15 taken therefrom by the individual. An appeal of such a
- 16 ruling may be taken by the individual within such period
- 17 of time as is provided by law as part of any appeal from
- 18 a final order in any legal proceeding initiated against the
- 19 individual arising out of or based upon the protected
- 20 health information disclosed.
- 21 SEC. 133. ACCESS AND CHALLENGE PROCEDURES FOR
- 22 OTHER SUBPOENAS.
- 23 (a) IN GENERAL.—A person (other than a govern-
- 24 ment authority seeking protected health information under
- 25 circumstances described in section 131(a)) may not obtain

- protected health information about a protected individual from a health information trustee pursuant to a subpoena 3 under section 120(a)(2) unless— 4 (1) a copy of the subpoena has been served 5 upon the individual or mailed to the last known ad-6 dress of the individual on or before the date on 7 which the subpoena was served on the trustee, to-8 gether with a notice (published by the Secretary 9 under section 135(2)) of the individual's right to 10 challenge the subpoena, in accordance with sub-11 section (b); and 12 (2) either— 13 (A) 30 days have passed from the date of 14 service or 30 days have passed from the date of 15 the mailing and within such time period the in-16 dividual has not initiated a challenge in accord-17 ance with subsection (b); or 18 (B) disclosure is ordered by a court under
- 19 such subsection.
- 20 (b) MOTION TO QUASH.—Within 30 days of the date 21 of service or 30 days of the date of mailing of a subpoena 22 seeking protected health information about a protected in-23 dividual from a health information trustee under subsection (a), the individual may file (without filing fee) in any court of competent jurisdiction, a motion to quash the

- 1 subpoena, with a copy served on the person seeking the
- 2 information. The individual may oppose, or seek to limit,
- 3 the subpoena on any grounds that would otherwise be
- 4 available if the individual were in possession of the infor-
- 5 mation.
- 6 (c) STANDARD FOR DECISION.—The court shall
- 7 grant an individual's motion under subsection (b) if the
- 8 person seeking the information has not sustained the bur-
- 9 den of demonstrating that—
- 10 (1) there are reasonable grounds to believe that
- the information will be relevant to a lawsuit or other
- judicial or administrative proceeding; and
- 13 (2) the need of the person for the information
- outweighs the privacy interest of the individual.
- 15 (d) Specific Considerations With Respect to
- 16 Privacy Interest.—In determining under subsection (c)
- 17 whether the need of the person for the information out-
- 18 weighs the privacy interest of the individual, the court
- 19 shall consider—
- 20 (1) the particular purpose for which the infor-
- 21 mation was collected by the trustee;
- 22 (2) the degree to which disclosure of the infor-
- 23 mation will embarrass, injure, or invade the privacy
- of the individual;

1	(3) the effect of the disclosure on the individ-
2	ual's future health care;
3	(4) the importance of the information to the
4	lawsuit or proceeding; and

- 5 (5) any other factor deemed relevant by the court.
- 7 (e) Attorney's Fees.—In the case of any motion
- 8 brought under subsection (b) by an individual against a
- 9 person in which the individual has substantially prevailed,
- 10 the court, in its discretion, may assess against the person
- 11 a reasonable attorney's fee and other litigation costs (in-
- 12 cluding expert fees) reasonably incurred.

13 SEC. 134. CONSTRUCTION OF SUBTITLE; SUSPENSION OF

- 14 STATUTE OF LIMITATIONS.
- 15 (a) In General.—Nothing in this subtitle shall af-
- 16 fect the right of a health information trustee to challenge
- 17 a request for protected health information. Nothing in this
- 18 subtitle shall entitle a protected individual to assert the
- 19 rights of a health information trustee.
- 20 (b) Effect of Motion on Statute of Limita-
- 21 TIONS.—If an individual who is the subject of protected
- 22 health information files a motion under this subtitle which
- 23 has the effect of delaying the access of a government au-
- 24 thority to such information, the period beginning on the
- 25 date such motion was filed and ending on the date on

1	which the motion is decided shall be excluded in computing
2	any period of limitations within which the government au-
3	thority may commence any civil or criminal action in con-
4	nection with which the access is sought.
5	SEC. 135. RESPONSIBILITIES OF SECRETARY.
6	Not later than July 1, 1999, the Secretary, after no-
7	tice and opportunity for public comment, shall develop and
8	disseminate brief, clear, and easily understood model
9	notices—
10	(1) for use under subsection (c) of section 131,
11	detailing the rights of a protected individual who
12	wishes to challenge, under section 132, the disclo-
13	sure of protected health information about the indi-
14	vidual under such subsection; and
15	(2) for use under subsection (a) of section 133,
16	detailing the rights of a protected individual who
17	wishes to challenge, under subsection (b) of such
18	section, the disclosure of protected health informa-
19	tion about the individual under such section.
20	Subtitle D—Miscellaneous
21	Provisions
22	SEC. 141. PAYMENT CARD AND ELECTRONIC PAYMENT
23	TRANSACTIONS.
24	(a) Payment for Health Care Through Card
25	OR ELECTRONIC MEANS.—If a protected individual pays

- 1 a health information trustee for health care by presenting
- 2 a debit, credit, or other payment card or account number,
- 3 or by any other electronic payment means, the trustee may
- 4 disclose to a person described in subsection (b) only such
- 5 protected health information about the individual as is
- 6 necessary for the processing of the payment transaction
- 7 or the billing or collection of amounts charged to, debited
- 8 from, or otherwise paid by, the individual using the card,
- 9 number, or other electronic payment means.
- 10 (b) Transaction Processing.—A person who is a
- 1 debit, credit, or other payment card issuer, is otherwise
- 12 directly involved in the processing of payment transactions
- 13 involving such cards or other electronic payment trans-
- 14 actions, or is otherwise directly involved in the billing or
- 15 collection of amounts paid through such means, may only
- 16 use or disclose protected health information about a pro-
- 17 tected individual that has been disclosed in accordance
- 18 with subsection (a) when necessary for—
- 19 (1) the authorization, settlement, billing or col-
- lection of amounts charged to, debited from, or oth-
- 21 erwise paid by, the individual using a debit, credit,
- or other payment card or account number, or by
- other electronic payment means;
- 24 (2) the transfer of receivables, accounts, or in-
- 25 terest therein;

1	(3) the audit of the credit, debit, or other pay-
2	ment card account information;
3	(4) compliance with Federal, State, or local law;
4	or
5	(5) a properly authorized civil, criminal, or reg-
6	ulatory investigation by Federal, State, or local au-
7	thorities.
8	SEC. 142. ACCESS TO PROTECTED HEALTH INFORMATION
9	OUTSIDE OF THE UNITED STATES.
10	(a) In General.—Notwithstanding the provisions of
11	subtitle B, and except as provided in subsection (b), a
12	health information trustee may not permit any person who
13	is not in a State to have access to protected health infor-
14	mation about a protected individual unless one or more
15	of the following conditions exist:
16	(1) Specific authorization.—The individual
17	has specifically consented to the provision of such
18	access outside of the United States in an authoriza-
19	tion that meets the requirements of section 112.
20	(2) Equivalent protection.—The provision
21	of such access is authorized under this Act and the
22	Secretary has determined that there are fair infor-
23	mation practices for protected health information in
24	the jurisdiction where the access will be provided

1	that provide protections for individuals and pro-
2	tected health information that are equivalent to the
3	protections provided for by this Act.
4	(3) Access required by Law.—The provision
5	of such access is required under—
6	(A) a Federal statute; or
7	(B) a treaty or other international agree-
8	ment applicable to the United States.
9	(b) Exceptions.—Subsection (a) does not apply
10	where the provision of access to protected health informa-
11	tion—
12	(1) is to a foreign public health authority;
13	(2) is authorized under section 114 (relating to
14	next of kin and directory information), 116 (relating
15	to health research), or 117 (relating to emergency
16	circumstances); or
17	(3) is necessary for the purpose of providing for
18	payment for health care that has been provided to
19	an individual.
20	SEC. 143. STANDARDS FOR ELECTRONIC DOCUMENTS AND
21	COMMUNICATIONS.
22	(a) STANDARDS.—Not later than July 1, 1999, the
23	Secretary, after notice and opportunity for public com-
24	ment and in consultation with appropriate private stand-
25	ard-setting organizations and other interested parties.

- 1 shall establish standards with respect to the creation,
- 2 transmission, receipt, and maintenance, in electronic and
- 3 magnetic form, of each type of written document specifi-
- 4 cally required or authorized under this Act. Where a sig-
- 5 nature is required under any other provision of this Act,
- 6 such standards shall provide for an electronic or magnetic
- 7 substitute that serves the functional equivalent of a signa-
- 8 ture.
- 9 (b) Treatment of Complying Documents and
- 10 Communications.—An electronic or magnetic document
- 11 or communication that satisfies the standards established
- 12 under subsection (a) with respect to such document or
- 13 communication shall be treated as satisfying the require-
- 14 ments of this Act that apply to an equivalent written docu-
- 15 ment.
- $16\,\,$ SEC. 144. DUTIES AND AUTHORITIES OF AFFILIATED PER-
- 17 SONS.
- 18 (a) Requirements on Trustees.—
- 19 (1) Provision of Information.—A health in-
- formation trustee may provide protected health in-
- formation to a person who, with respect to the trust-
- ee, is an affiliated person and may permit the affili-
- ated person to use such information, only for the
- 24 purpose of conducting, supporting, or facilitating an
- activity that the trustee is authorized to undertake.

1 (2) Notice to affiliated person.—A health
2 information trustee shall notify a person who, with
3 respect to the trustee, is an affiliated person of any
4 duties under this Act that the affiliated person is re5 quired to fulfill and of any authorities under this
6 Act that the affiliated person is authorized to exer7 cise.

(b) Duties of Affiliated Persons.—

- (1) IN GENERAL.—An affiliated person shall fulfill any duty under this Act that—
 - (A) the health information trustee with whom the person has an agreement or relationship described in section 3(c)(1)(C) is required to fulfill; and
 - (B) the person has undertaken to fulfill pursuant to such agreement or relationship.
- (2) Construction of other subtitles.—
 With respect to a duty described in paragraph (1) that an affiliated person is required to fulfill, the person shall be considered a health information trustee for purposes of this Act. The person shall be subject to subtitle E (relating to enforcement) with respect to any such duty that the person fails to fulfill.

1 (3) EFFECT ON TRUSTEE.—An agreement or 2 relationship with an affiliated person does not relieve 3 a health information trustee of any duty or liability 4 under this Act.

(b) Authorities of Affiliated Persons.—

- (1) In GENERAL.—An affiliated person may only exercise an authority under this Act that the health information trustee with whom the person is affiliated may exercise and that the person has been given by the trustee pursuant to an agreement or relationship described in section 3(c)(1)(C). With respect to any such authority, the person shall be considered a health information trustee for purposes of this Act. The person shall be subject to subtitle E (relating to enforcement) with respect to any act that exceeds such authority.
- (2) EFFECT ON TRUSTEE.—An agreement or relationship with an affiliated person does not affect the authority of a health information trustee under this Act.

21 SEC. 145. AGENTS AND ATTORNEYS.

(a) In General.—Except as provided in subsections
(b) and (c), a person who is authorized by law (on grounds
other than an individual's minority), or by an instrument
recognized under law, to act as an agent, attorney, proxy,

- 1 or other legal representative for a protected individual or
- 2 the estate of a protected individual, or otherwise to exer-
- 3 cise the rights of the individual or estate, may, to the ex-
- 4 tent authorized, exercise and discharge the rights of the
- 5 individual or estate under this Act.
- 6 (b) Health Care Power of Attorney.—A person
- 7 who is authorized by law (on grounds other than an indi-
- 8 vidual's minority), or by an instrument recognized under
- 9 law, to make decisions about the provision of health care
- 10 to an individual who is incapacitated may exercise and dis-
- 11 charge the rights of the individual under this Act to the
- 12 extent necessary to effectuate the terms or purposes of
- 13 the grant of authority.
- (c) No Court Declaration.—If a health care pro-
- 15 vider determines that an individual, who has not been de-
- 16 clared to be legally incompetent, suffers from a medical
- 17 condition that prevents the individual from acting know-
- 18 ingly or effectively on the individual's own behalf, the right
- 19 of the individual to authorize disclosure under section 112
- 20 may be exercised and discharged in the best interest of
- 21 the individual by—
- (1) a person described in subsection (b) with re-
- 23 spect to the individual;

- (2) a person described in subsection (a) with re-1 2 spect to the individual, but only if a person de-3 scribed in paragraph (1) cannot be contacted after a reasonable effort; (3) the next of kin of the individual, but only 6 if a person described in paragraph (1) or (2) cannot 7 be contacted after a reasonable effort; or 8 (4) the health care provider, but only if a per-9 son described in paragraph (1), (2), or (3) cannot be 10 contacted after a reasonable effort. 11 SEC. 146. MINORS. 12 (a) Individuals Who Are 18 or Legally Capa-BLE.—In the case of an individual— 14 (1) who is 18 years of age or older, all rights 15 of the individual shall be exercised by the individual, 16 except as provided in section 145; or 17 (2) who, acting alone, has the legal capacity to 18
 - apply for and obtain health care and has sought such care, the individual shall exercise all rights of an individual under this Act with respect to protected health information relating to such care.
- 22 (b) Individuals Under 18.—Except as provided in 23 subsection (a)(2), in the case of an individual who is—

20

1	(1) under 14 years of age, all the individual's
2	rights under this Act shall be exercised through the
3	parent or legal guardian of the individual; or
4	(2) 14, 15, 16, or 17 years of age, the right of
5	inspection (under section 101), the right of amend-
6	ment (under section 102), and the right to authorize
7	disclosure of protected health information (under
8	section 112) of the individual may be exercised ei-
9	ther by the individual or by the parent or legal
10	guardian of the individual.
11	SEC. 147. MAINTENANCE OF CERTAIN PROTECTED HEALTH
12	INFORMATION.
13	(a) In General.—A State shall establish a process
14	under which the protected health information described in
15	subsection (b) that is maintained by a person described
16	in subsection (c) is delivered to, and maintained by, the
17	State or an individual or entity designated by the State.
18	(b) Information Described.—The protected
19	health information referred to in subsection (a) is pro-
20	tected health information that—
21	(1) is recorded in any form or medium;
22	(2) is created by—
23	(A) a health care provider; or
24	(B) a health benefit plan sponsor that pro-
25	vides benefits in the form of items and services

1	to enrollees and not in the form of reimburse-
2	ment for items and services; and
3	(3) relates in any way to the past, present, or
4	future physical or mental health or condition or
5	functional status of a protected individual or the
6	provision of health care to a protected individual.
7	(c) Persons Described.—A person referred to in
8	subsection (a) is any of the following:
9	(1) A health care facility previously located in
10	the State that has closed.
11	(2) A professional practice previously operated
12	by a health care provider in the State that has
13	closed.
14	(3) A health benefit plan sponsor that—
15	(A) previously provided benefits in the
16	form of items and services to enrollees in the
17	State; and
18	(B) has ceased to do business.
19	Subtitle E—Enforcement
20	SEC. 151. CIVIL ACTIONS.
21	(a) In General.—Any individual whose right under
22	this Act has been knowingly or negligently violated—
23	(1) by a health information trustee, or any
24	other person, who is not described in paragraph (2),
25	(3), (4), or (5) may maintain a civil action for actual

- damages and for equitable relief against the health
 information trustee or other person;
 - (2) by an officer or employee of the United States while the officer or employee was acting within the scope of the office or employment may maintain a civil action for actual damages and for equitable relief against the United States;
 - (3) by an officer or employee of any government authority of a State that has waived its sovereign immunity to a claim for damages resulting from a violation of this Act while the officer or employee was acting within the scope of the office or employment may maintain a civil action for actual damages and for equitable relief against the State government;
 - (4) by an officer or employee of a government of a State that is not described in paragraph (3) may maintain a civil action for actual damages and for equitable relief against the officer or employee; or
 - (5) by an officer or employee of a government authority while the officer or employee was not acting within the scope of the office or employment may maintain a civil action for actual damages and for equitable relief against the officer or employee.

- 1 (b) Knowing Violations.—Any individual entitled
- 2 to recover actual damages under this section because of
- 3 a knowing violation of a provision of this Act (other than
- 4 subsection (c) or (d) of section 111) shall be entitled to
- 5 recover the amount of the actual damages demonstrated
- 6 or \$5000, whichever is greater.
- 7 (c) ACTUAL DAMAGES.—For purposes of this section,
- 8 the term "actual damages" includes damages paid to com-
- 9 pensate an individual for nonpecuniary losses such as
- 10 physical and mental injury as well as damages paid to
- 11 compensate for pecuniary losses.
- 12 (d) Punitive Damages; Attorney's Fees.—In
- 13 any action brought under this section in which the com-
- 14 plainant has prevailed because of a knowing violation of
- 15 a provision of this Act (other than subsection (c) or (d)
- 16 of section 111), the court may, in addition to any relief
- 17 awarded under subsections (a) and (b), award such puni-
- 18 tive damages as may be warranted. In such an action, the
- 19 court, in its discretion, may allow the prevailing party a
- 20 reasonable attorney's fee (including expert fees) as part
- 21 of the costs, and the United States shall be liable for costs
- 22 the same as a private person.
- (e) Limitation.—A civil action under this section
- 24 may not be commenced more than 2 years after the date
- 25 on which the aggrieved individual discovered the violation

- 1 or the date on which the aggrieved individual had a rea-
- 2 sonable opportunity to discover the violation, whichever oc-
- 3 curs first.
- 4 (f) Inspection and Amendment.—If a health in-
- 5 formation trustee has established a formal internal proce-
- 6 dure that allows an individual who has been denied inspec-
- 7 tion or amendment of protected health information to ap-
- 8 peal the denial, the individual may not maintain a civil
- 9 action in connection with the denial until the earlier of—
- 10 (1) the date the appeal procedure has been ex-
- 11 hausted; or
- 12 (2) the date that is 4 months after the date on
- which the appeal procedure was initiated.
- 14 (g) No Liability for Permissible Disclo-
- 15 Sures.—A health information trustee who makes a disclo-
- 16 sure of protected health information about a protected in-
- 17 dividual that is permitted by this Act and not otherwise
- 18 prohibited by State or Federal statute shall not be liable
- 19 to the individual for the disclosure under common law.
- 20 (h) No Liability for Institutional Review
- 21 Board Determinations.—If the members of a certified
- 22 institutional review board have in good faith determined
- 23 that an approved health research project is of sufficient
- 24 importance so as to outweigh the intrusion into the privacy

- 1 of an individual pursuant to section 116(a)(1), the mem-
- 2 bers, the board, and the parent institution of the board
- 3 shall not be liable to the individual as a result of such
- 4 determination.
- 5 (i) Good Faith Reliance on Certification.—A
- 6 health information trustee who relies in good faith on a
- 7 certification by a government authority or other person
- 8 and discloses protected health information about an indi-
- 9 vidual in accordance with this Act shall not be liable to
- 10 the individual for such disclosure.

11 SEC. 152. CIVIL MONEY PENALTIES.

- 12 (a) VIOLATION.—Any health information trustee who
- 13 the Secretary determines has demonstrated a pattern or
- 14 practice of failure to comply with the provisions of this
- 15 Act shall be subject, in addition to any other penalties that
- 16 may be prescribed by law, to a civil money penalty of not
- 17 more than \$10,000 for each such failure. In determining
- 18 the amount of any penalty to be assessed under the proce-
- 19 dures established under subsection (b), the Secretary shall
- 20 take into account the previous record of compliance of the
- 21 person being assessed with the applicable requirements of
- 22 this Act and the gravity of the violation.
- 23 (b) Procedures for Imposition of Penalties.—
- 24 The provisions of section 1128A of the Social Security Act

- 1 (other than subsections (a) and (b)) shall apply to the im-
- 2 position of a civil monetary penalty under this section in
- 3 the same manner as such provisions apply with respect
- 4 to the imposition of a penalty under section 1128A of such
- 5 Act.

6 SEC. 153. ALTERNATIVE DISPUTE RESOLUTION.

- 7 (a) IN GENERAL.—Not later than July 1, 1999, the
- 8 Secretary shall, by regulation, develop alternative dispute
- 9 resolution methods for use by individuals, health informa-
- 10 tion trustees, and other persons in resolving claims under
- 11 section 151.
- 12 (b) Effect on Initiation of Civil Actions.—
- 13 (1) IN GENERAL.—Subject to paragraph (2),
- the regulations established under subsection (a) may
- provide that an individual alleging that a right of
- the individual under this Act has been violated shall
- pursue at least one alternative dispute resolution
- method developed under such subsection as a condi-
- 19 tion precedent to commencing a civil action under
- 20 section 151.
- 21 (2) LIMITATION.—Such regulations may not re-
- 22 quire an individual to refrain from commencing a
- 23 civil action to pursue one or more alternative dispute
- resolution method for a period that is greater than
- 6 months.

1	(3) Suspension of statute of limita-
2	TIONS.—The regulations established by the Sec-
3	retary under subsection (a) may provide that a pe-
4	riod in which an individual described in paragraph
5	(1) pursues (as defined by the Secretary) an alter-
6	native dispute resolution method under this section
7	shall be excluded in computing the period of limita-
8	tions under section 151(e).
9	(c) Methods.—The methods under subsection (a)
10	shall include at least the following:
11	(1) Arbitration.—The use of arbitration.
12	(2) Mediation.—The use of mediation.
13	(3) Early offers of settlement.—The use
14	of a process under which parties make early offers
15	of settlement.
16	(d) Standards for Establishing Methods.—In
17	developing alternative dispute resolution methods under
18	subsection (a), the Secretary shall ensure that the meth-
19	ods promote the resolution of claims in a manner that—
20	(1) is affordable for the parties involved;
21	(2) provides for timely and fair resolution of
22	claims; and
23	(3) provides for reasonably convenient access to
24	dispute resolution for individuals.

1 SEC. 154. AMENDMENTS TO CRIMINAL LAW.

- 2 (a) IN GENERAL.—Title 18, United States Code, is
- 3 amended by inserting after chapter 73 the following:

4 "CHAPTER 74—OBTAINING PROTECTED HEALTH

5 **INFORMATION**

"Sec.

- "1532. Obtaining protected health information under false pretenses.
- "1533. Monetary gain from obtaining protected health information under false pretenses.
- "1534. Knowing and unlawful obtaining of protected health information.
- "1535. Monetary gain from knowing and unlawful obtaining of protected health information.
- "1536. Knowing and unlawful use or disclosure of protected health information.
- "1537. Monetary gain from knowing and unlawful sale, transfer, or use of protected health information.

6 "§ 1531. Definitions

- 7 "As used in this chapter—
- 8 "(1) the term 'health information trustee' has
- 9 the meaning given such term in section 3(b)(5) of
- the Fair Health Information Practices Act of 1997;
- 11 "(2) the term 'protected health information' has
- the meaning given such term in section 3(a)(3) of
- such Act; and
- 14 "(3) the term 'protected individual' has the
- meaning given such term in section 3(a)(4) of such
- 16 Act.
- 17 "§ 1532. Obtaining protected health information
- 18 under false pretenses
- 19 "Whoever under false pretenses—

[&]quot;1531. Definitions.

1	"(1) requests or obtains protected health infor-
2	mation from a health information trustee; or
3	"(2) obtains from a protected individual an au-
4	thorization for the disclosure of protected health in-
5	formation about the individual maintained by a
6	health information trustee;
7	shall be fined under this title or imprisoned not more than
8	5 years, or both.
9	"§ 1533. Monetary gain from obtaining protected
10	health information under false pretenses
11	"Whoever under false pretenses—
12	"(1) requests or obtains protected health infor-
13	mation from a health information trustee with the
14	intent to sell, transfer, or use such information for
15	profit or monetary gain; or
16	"(2) obtains from a protected individual an au-
17	thorization for the disclosure of protected health in-
18	formation about the individual maintained by a
19	health information trustee with the intent to sell,
20	transfer, or use such authorization for profit or
21	monetary gain;
22	and knowingly sells, transfers, or uses such information
23	or authorization for profit or monetary gain shall be fined
24	under this title or imprisoned not more than 10 years, or
25	both.

1	"§ 1534. Knowing and unlawful obtaining of pro-
2	tected health information
3	"Whoever knowingly obtains protected health infor-
4	mation from a health information trustee in violation of
5	the Fair Health Information Practices Act of 1997, know-
6	ing that such obtaining is unlawful, shall be fined under
7	this title or imprisoned not more than 5 years, or both.
8	"§ 1535. Monetary gain from knowing and unlawful
9	obtaining of protected health information
10	"Whoever knowingly—
11	"(1) obtains protected health information from
12	a health information trustee in violation of the Fair
13	Health Information Practices Act of 1997, knowing
14	that such obtaining is unlawful and with the intent
15	to sell, transfer, or use such information for profit
16	or monetary gain; and
17	"(2) knowingly sells, transfers, or uses such in-
18	formation for profit or monetary gain;
19	shall be fined under this title or imprisoned not more than
20	10 years, or both.
21	"§ 1536. Knowing and unlawful use or disclosure of
22	protected health information
23	"Whoever knowingly uses or discloses protected
24	health information in violation of the Fair Health Infor-
25	mation Practices Act of 1997 knowing that such use or

1	disclosure is unlawful, shall be fined under this title or
2	imprisoned not more than 5 years, or both.
3	"§ 1537. Monetary gain from knowing and unlawful
4	sale, transfer, or use of protected health
5	information
6	"Whoever knowingly sells, transfers, or uses pro-
7	tected health information in violation of the Fair Health
8	Information Practices Act of 1997, knowing that such
9	sale, transfer, or use is unlawful, shall be fined under this
10	title or imprisoned not more than 10 years, or both.".
11	(b) Clerical Amendment.—The table of chapters
12	for part I of title 18, United States Code, is amended by
13	inserting after the item relating to chapter 73 the
- 0	
14	following:
	following:
14	following: "74. Obtaining protected health information
14 15 16	following: "74. Obtaining protected health information
14 15 16	following: "74. Obtaining protected health information
14 15 16 17	following: "74. Obtaining protected health information
114 115 116 117	following: "74. Obtaining protected health information
14 15 16 17 18 19 20	following: "74. Obtaining protected health information
14 15 16 17 18 19 20	following: "74. Obtaining protected health information
14 15 16 17 18 19 20 21	following: "74. Obtaining protected health information
14 15 16 17 18 19 20 21 22 23	following: "74. Obtaining protected health information
14 15 16 17 18 19 20 21 22 23	following: "74. Obtaining protected health information

- 1 requirements (including general notice) of subsections
- 2 (b)(1), (b)(2), (b)(3), (c), and (e) of section 553 of this
- 3 title, to exempt a system of records within the agency, to
- 4 the extent that the system of records contains protected
- 5 health information (as defined in section 3(a)(3) of such
- 6 Act), from all provisions of this section except subsections
- 7 (e)(1), (e)(2), subparagraphs (A) through (C) and (E)
- 8 through (I) of subsection (e)(4), and subsections (e)(5),
- 9 (e)(6), (e)(9), (e)(12), (l), (n), (o), (p), (q), (r), and (u).".
- 10 (b) Repeal.—Section 552a(f)(3) of title 5, United
- 11 States Code, is amended by striking "pertaining to him,"
- 12 and all that follows through the semicolon and inserting
- 13 "pertaining to the individual;".
- 14 TITLE III—REGULATIONS, RE-
- 15 **SEARCH, AND EDUCATION**;
- 16 **EFFECTIVE DATES; APPLICA-**
- 17 **BILITY; AND RELATIONSHIP**
- 18 TO OTHER LAWS
- 19 SEC. 301. REGULATIONS; RESEARCH AND EDUCATION.
- 20 (a) REGULATIONS.—Not later than July 1, 1999, the
- 21 Secretary shall prescribe regulations to carry out this Act.
- 22 (b) Research and Technical Support.—The
- 23 Secretary may sponsor—
- 24 (1) research relating to the privacy and security
- of protected health information;

1	(2) the development of consent forms governing
2	disclosure of such information; and
3	(3) the development of technology to implement
4	standards regarding such information.
5	(c) Education.—The Secretary shall establish edu-
6	cation and awareness programs—
7	(1) to foster adequate security practices by
8	health information trustees;
9	(2) to train personnel of health information
10	trustees respecting the duties of such personnel with
11	respect to protected health information; and
12	(3) to inform individuals and employers who
13	purchase health care respecting their rights with re-
14	spect to such information.
15	(d) Office of Information Privacy.—
16	(1) Establishment.—There is established in
17	the Department of Health and Human Services,
18	within the Office of the Secretary, an Office of In-
19	formation Privacy. The Office of Information Pri-
20	vacy shall be headed by a Director, who shall also
21	be the Privacy Adviser of the Department of Health
22	and Human Services. The Director shall be the prin-
23	cipal adviser to the Secretary on the effect of the use
24	and disclosure of personally-identifiable information

25

on the privacy of individuals.

1	(2) Duties.—The Director of the Office of In-
2	formation Privacy shall—
3	(A) monitor and participate in the develop-
4	ment of regulations under this Act;
5	(B) monitor the implementation of this Act
6	within the Department of Health and Human
7	Services;
8	(C) advise the Secretary of the effects of
9	current activities and proposed statutory, regu-
10	latory, administrative, and budgetary actions on
11	the information privacy of individuals;
12	(D) monitor the implementation within the
13	Department of Health and Human Services of
14	laws and policies affecting the confidentiality of
15	personally-identifiable health information or
16	other personally-identifiable information;
17	(E) advise the Secretary on the implica-
18	tions for privacy of automated systems for the
19	collection, storage, analysis, or transfer of per-
20	sonally-identifiable health information or other
21	personally-identifiable information;
22	(F) engage in, or commission, research and
23	technical studies on the implications of policies
24	and practices for information privacy promul-
25	gated by the Secretary;

1	(G) serve as a point of contact within the
2	Department of Health and Human Services for
3	persons, such as other agencies of the Federal
4	Government, States, foreign governments, inter-
5	national organizations, privacy and consumer
6	advocacy organizations, businesses, nonprofit
7	organizations, and individuals, interested in the
8	effects on privacy of the collection, mainte-
9	nance, use, and disclosure of personally-identifi-
10	able health information or other personally-
11	identifiable information; and
12	(H) report from time to time to the Sec-
13	retary, the Congress, and the public on privacy
14	matters.
15	SEC. 302. EFFECTIVE DATES.
16	(a) In General.—Except as provided in subsection
17	(b), this Act, and the amendments made by this Act, shall
18	take effect on January 1, 2000.
19	(b) Provisions Effective Immediately.—
20	(1) In general.—A provision of this Act shall
21	take effect on the date of the enactment of this Act
22	if the provision—
23	(A) imposes a duty on the Secretary to de-
24	velop, establish, or promulgate regulations,

1	guidelines, notices, statements, or education
2	and awareness programs; or
3	(B) authorizes the Secretary to sponsor re-
4	search or the development of forms or tech-
5	nology.
6	(2) Office of information privacy.—Sec-
7	tion 301(d) (relating to the Office of Information
8	Privacy) shall take effect on the date of the enact-
9	ment of this Act.
10	SEC. 303. APPLICABILITY.
11	(a) PROTECTED HEALTH INFORMATION.—Except as
12	provided in subsections (b) and (c), the provisions of this
13	Act shall apply to any protected health information that
14	is received, created, used, maintained, or disclosed by a
15	health information trustee in a State on or after January
16	1, 2000, regardless of whether the information existed or
17	was disclosed prior to such date.
18	(b) Exception.—
19	(1) In general.—The provisions of this Act
20	shall not apply to a trustee described in paragraph
21	(2), except with respect to protected health informa-
22	tion that is received by the trustee on or after Janu-
23	ary 1, 2000.
24	(2) Applicability.—A trustee referred to in
25	paragraph (1) is—

1	(A) a health researcher; or
2	(B) a person who, with respect to specific
3	protected health information, received the infor-
4	mation—
5	(i) pursuant to—
6	(I) section 117 (relating to emer-
7	gency circumstances);
8	(II) section 118 (relating to judi-
9	cial and administrative purposes);
10	(III) section 119 (relating to law
11	enforcement); or
12	(IV) section 120 (relating to sub-
13	poenas, warrants, and search war-
14	rants); or
15	(ii) while acting in whole or in part in
16	the capacity of an officer or employee of a
17	person described in clause (i).
18	(c) Authorizations for Disclosures.—An au-
19	thorization for the disclosure of protected health informa-
20	tion about a protected individual that is executed by the
21	individual before January 1, 2000, and is recognized and
22	valid under State law on December 31, 1999, shall remain
23	valid and shall not be subject to the requirements of sec-
24	tion 112 until January 1, 2001, or the occurrence of the

- 1 date or event (if any) specified in the authorization upon
- 2 which the authorization expires, whichever occurs earlier.

3 SEC. 304. RELATIONSHIP TO OTHER LAWS.

- 4 (a) STATE LAW.—Except as otherwise provided in
- 5 subsections (b), (c), (d), (e), and (g), a State may not es-
- 6 tablish, continue in effect, or enforce any State law to the
- 7 extent that the law is inconsistent with, or imposes addi-
- 8 tional requirements with respect to, any of the following:
- 9 (1) A duty of a health information trustee
- under this Act.
- 11 (2) An authority of a health information trustee
- under this Act to disclose protected health informa-
- tion.
- 14 (3) A provision of subtitle C (relating to access
- procedures and challenge rights), subtitle D (mis-
- cellaneous provisions), or subtitle E (relating to en-
- 17 forcement).
- 18 (b) Laws Relating to Public Health and Men-
- 19 TAL HEALTH.—This Act does not preempt, supersede, or
- 20 modify the operation of any State law regarding public
- 21 health or mental health to the extent that the law prohibits
- 22 or regulates a disclosure of protected health information
- 23 that is permitted under this Act.

1	(c) Criminal Penalties.—A State may establish
2	and enforce criminal penalties with respect to a failure to
3	comply with a provision of this Act.
4	(d) REQUIREMENTS ON STATE AGENCIES.—A State
5	may establish, continue in effect, and enforce any State
6	law to the extent that the law imposes on a judicial, legis-
7	lative, or executive agency of the State a requirement, lim-
8	itation, or procedure with respect to the use or disclosure
9	of protected health information that is in addition to the
10	requirements, limitations, and procedures imposed under
11	this Act.
12	(e) Privileges.—A privilege that a person has
13	under law in a court of a State or the United States or
14	under the rules of any agency of a State or the United
15	States may not be diminished, waived, or otherwise af-
16	feeted by—
17	(1) the execution by a protected individual of an
18	authorization for disclosure of protected health in-
19	formation under this Act, if the authorization is exe-
20	cuted for the purpose of receiving health care or pro-
21	viding for the payment for health care; or
22	(2) any provision of this Act that authorizes the
23	disclosure of protected health information for the
24	purpose of receiving health care or providing for the

payment for health care.

25

1	(f) Department of Veterans Affairs.—The lim-
2	itations on use and disclosure of protected health informa-
3	tion under this Act shall not be construed to prevent any
4	exchange of such information within and among compo-
5	nents of the Department of Veterans Affairs that deter-
6	mine eligibility for or entitlement to, or that provide, bene-
7	fits under laws administered by the Secretary of Veterans
8	Affairs.
9	(g) Certain Duties Under State or Federal
10	Law.—This Act shall not be construed to preempt, super-
11	sede, or modify the operation of any of the following:
12	(1) Any law that provides for the reporting of
13	vital statistics such as birth or death information.
14	(2) Any law requiring the reporting of abuse or
15	neglect information about any individual.
16	(3) Subpart II of part E of title XXVI of the
17	Public Health Service Act (relating to notifications
18	of emergency response employees of possible expo-
19	sure to infectious diseases).
20	(4) The Americans with Disabilities Act of
21	1990.
22	(5) Any Federal or State statute that estab-
23	lishes a privilege for records used in health profes-
24	sional peer review activities.
25	(h) Secretarial Authority.—

(1) Secretary of Health and Human services.—A provision of this Act does not preempt, supersede, or modify the operation of section 543 of the Public Health Service Act, except to the extent that the Secretary of Health and Human Services determines through regulations promulgated by such Secretary that the provision provides greater protection for protected health information, and the rights of protected individuals, than is provided under such section 543.

(2) Secretary of Veterans Affairs.—A provision of this Act does not preempt, supersede, or modify the operation of section 7332 of title 38, United States Code, except to the extent that the Secretary of Veterans Affairs determines through regulations promulgated by such Secretary that the provision provides greater protection for protected health information, and the rights of protected individuals, than is provided under such section 7332.

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